FROM: Charisse Childers, Ph.D., Director

TO: Local WIOA Workforce Development Area Administrators/Providers of WIOA core and non-core partners that are subject to the measurable skill gains indicator

SUBJECT: Types of Measurable Skill Gains

1. **Purpose:** To assist core and non-core partners in the local areas in selecting appropriate Measurable Skill Gains indicators for participants. This issuance rescinds Issuance PY 19-08.

   The substantial change to Issuance No. PY19-08, Change 1 is the type of exam that is included in the Type 5: Passage of an Exam (Skill Progression Benchmarks). This change was made at the direction of the Regional Department of Labor.

   **References:**
   - 20 CFR 677.155(a)(1)(v)
   - TEGL 10-16, Change 1
   - TEGL 14-18
   - TEGL 23-19

2. **Background:** The purpose of the measurable skill gains (MSG) indicator is to measure the percentage of participants who, during a program year, are in an education or training program that leads to a recognized postsecondary credential or employment and who are achieving measurable skill gains, defined as documented academic, technical, occupational, or other forms of progress, toward such a credential or employment [20 CFR 677.155(a)(1)(v); TEGL 10-16, Change 1; TEGL 14-18, Appendix I]. The measurable skill gains indicator is intended to capture important progressions (interim progress) through pathways that offer specific training services based on participant needs [TEGL 10-16, Change 1].

3. **Documentation Requirements:** Documentation must be provided for every MSG that is attained. Documentation requirements are listed in TEGL 23-19.

4. **Action Required:** Every participant who meets one or more of the following criteria must have listed in Arkansas JobLink (or other appropriate management information system) and in the participant’s individual employment plan (IEP), individual educational plan (IEP), or individual service strategy (ISS) every measurable skill gains goal for which a participant qualifies during each program year:
a. All participants who are in a title I Adult- or Dislocated Worker-funded training program, including funding a training program for a secondary school program equivalent. This includes all participants in work-based training \[TEGL\ 10-16, \text{Change 1}\]

b. All WIOA title I In-School Youth participants \[TEGL\ 10-16, \text{Change 1}\]

c. WIOA title I Out-of-School Youth participants who are in at least one of the following while participating in the Youth program \[TEGL\ 10-16, \text{Change 1}\]:
   i. Occupational skills training
   ii. Secondary education at or above the 9th grade level
   iii. Postsecondary education
   iv. Title II-funded adult education at or above the 9th grade level
   v. YouthBuild
   vi. Job Corps

d. All WIOA title II Adult Education and Family Literacy Act participants \[TEGL\ 10-16, \text{Change 1}\]

e. All WIOA title IV Vocational Rehabilitation participants who are in an education or training program that leads to a recognized secondary or postsecondary credential or employment and is identified on the participant’s Individual Plan for Employment (IPE) \[TEGL\ 10-16, \text{Change 1}\]

f. All participants in non-core programs who are enrolled in occupational skills training, on-the-job training, or customized training, unless it is specified otherwise in TEGL 14-18. Non-core partners that report on the measurable skill gains indicator are \[TEGL\ 14-18\]:
   i. Indian and Native American Program, under WIOA section 166
   ii. Job Corps, under WIOA sections 141-162
   iii. National Farmworker Jobs Program under WIOA section 167
   iv. YouthBuild, under WIOA section 171
   v. Reentry Employment Opportunities, authorized under WIOA section 169
   vi. National Dislocated Worker Grants, under WIOA section 170
   vii. H-1B Job Training Programs (grants awarded July 1, 2016 and later), authorized under section 313(c) of the American Competitiveness and Workforce Improvement Act of 1998 (29 U.S.C. §3224a)

5. Types of Measurable Skill Gains, Examples of Each, and Documentation Required \[TEGLs\ 10-16, \text{Change 1; 14-18, Appendix I; & 23-19}\]:

   **Type 1: Educational Functioning Level**

   **Who?** Participant receiving education below the postsecondary level (e.g. high school, adult education or literacy, or any other education below the college level)
**Potential Goals:**

a) Increase educational functioning level (pre-test/post-test)
b) Educational gain through credits or Carnegie units of an adult high school program
c) Exit high school (or equivalent program) and enroll in postsecondary education (diploma or GED® not required)

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**Type 2: Attainment of Secondary School Diploma or Its Recognized Equivalent**

**Who?** Participant enrolled in high school or equivalent

**Goal:** Obtain high school diploma or recognized equivalent

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**Type 3: Secondary or Postsecondary Transcript or Report Card**

**Who?** Participant enrolled in high school (or equivalent) or postsecondary school

**Potential Goal:** Earn the appropriate number of credits required to meet academic standards:

Secondary: Earn the required units to progress appropriately toward the next grade and toward graduation, as determined by the requirements of school attended

Postsecondary: One of the following, whichever is appropriate for the training program:

- At least 12 semester credit hours during a semester
- For part-time students, at least 12 semester credit hours completed over two semesters
- For programs with timeframes other than semesters (trimesters, quarters, or clock hours) the credits or hours equivalent to the above

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**Type 4: Milestones**

**Who?** Participant enrolled in a work-based training (must be a training service and not a career service)

**Potential Goal:** Receiving a satisfactory or better progress report toward an established milestone set before training was started and described in the participant’s service strategy, employment plan, or educational plan:

Examples:
- Completion of an on-the-job training (OJT)
- Completion of one year of an apprenticeship program

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• Completion of a front-loaded related technical instruction (RTI) component of an apprenticeship
• Completion of a semester of related instruction
• A scheduled wage increase commensurate with an increase in skill levels gained during an apprenticeship
• Mastering required job skills or steps to complete an on-the-job training (OJT) or apprenticeship program
• Other goals set after consultation with the employer or training provider

**Type 5: Passage of an Exam (Skill Progression Benchmark)**

**Who?** Participant enrolled in a program of training leading to technical and/or occupational skills

**Potential Goal:** Successful passage of an exam that is required for a particular occupation or progress in attaining technical or occupational skills as evidenced by trade-related benchmarks, such as knowledge-based exams.

Examples:
• Passage of a component exam in a Registered Apprenticeship program
• Passage of a knowledge-based exam required by the employer
• Satisfactory attainment of an element on an industry or occupational competency-based assessment
• Other test necessary to obtain a credential. This test may be any test of knowledge and/or skills that is (1) a “stop-out” exam required to be passed before the participant can continue to progress toward the obtainment of the credential or (2) an exam required to be passed to obtain a license or credential.

6. **Inquiries:** Questions may be submitted to WIOATA@arkansas.gov

7. **Expiration Date:** Ongoing